

**Master in  
Parliamentary procedures and  
legislative drafting  
(EUPADRA)**



**Course Syllabus**  
*Academic Year 2017/18*

**Course Title:** The Europeanization of National Parliaments and the Euro-national parliamentary system

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**Course description**

The course will be devoted to the role of National Parliaments in the European Union (hereinafter, EU). It will be divided in two parts.

In the first part, the Europeanization of National Parliaments will be analyzed: that is, how the European integration process has transformed and impacted on the traditional features (structural and functional) of Member States' Parliaments. The idea that National Parliaments were the “losers” or “latecomers” of this process and the different paths these longstanding institutions followed to adapt to the EU will be examined in depth. A section of the course will be focused on the provisions that the Treaty of Lisbon has devoted to the National Parliaments, now called upon to exercise a bunch of “European Powers”, among which the scrutiny on the compliance with the principle of subsidiarity, through the Early Warning System. The role of National Parliaments will be analyzed against the backdrop of the current trends in the EU form of government (in particular, the growing importance of intergovernmentalism in the EU decision-making).

In the second part, a key analytic tool will be proposed to the students: the euro-national parliamentary system. After a comparison with other models proposed to frame the role of National Parliaments in the EU (the traditional model; the virtual third Chamber; the multilevel parliamentary field), the main features of the euro-national parliamentary system will be enucleated and examined. In this framework, the four different types of relationships shaping the system will be analysed: between the EP and the other EU institutions; between the EP and NPs; between NPs and other EU institutions; between each NP and its respective government.

At least two guest seminars involving visiting professors – especially practitioners working in National Parliaments of the European Union – are to be organized in the framework of this course.

**Assessment**

Students will be asked to write one paper (between 4,000 and 5,000 words), preferably regarding one concrete example of Europeanization process or of a procedure within the euro-national parliamentary system.

## Course Structure

	Topic
Class 1	<p><b>National Parliaments in the EU: a comparative perspective</b></p> <p>- T. Raunio, 'Holding Governments Accountable in European Affairs, Explaining Cross-National Variation' (2005) <i>The Journal of Legislative Studies</i></p> <p>- T. Raunio, 'National Parliaments and European Integration: What We Know and Agenda for Future Research', (2009) 15 <i>Journal of Legislative Studies</i></p>
Class 2	<p><b>The Europeanization of National Parliaments: definition, main trends and obstacles</b></p> <p>- C.M. Radaelli-T. Exadaktylos, <i>New Directions in the Europeanization Research</i>, in <i>Research Agendas in EU Studies. Stalking the Elephant</i>, edited by M. Egan, N. Nugent, W.E. Patterson, Palgrave, Basingstoke, 2010, p. 189 s.</p>
Class 3	<p><b>The “de-parliamentarization” thesis and the inclusion of National Parliaments in the Treaty of Lisbon. The “European powers” of National Parliaments</b></p> <p>- N Lupo, 'National parliaments in the European integration process: re-aligning politics and policies' in M Cartabia, N Lupo and A Simoncini (eds.), <i>Democracy and Subsidiarity the EU. National Parliaments, Regions and Civil Society in the Decision-Making Process</i> (Bologna, Il Mulino, 2013) 107-132</p> <p>-R. Bellamy and S. Kröger, 'Domesticating the Democratic Deficit? The Role of National Parliaments and Parties in the EU's System of Governance', (2014) 67 <i>Parliamentary Affairs</i> p. 437 s.</p>
Class 4	<p><b>The Early Warning System: different readings and first experiences</b></p> <p>- F. Fabbrini-K. Granat, '<i>Yellow Card, but no Foul</i>': <i>The Role of the National Parliaments under the Subsidiarity Protocol and the Commission Proposal for an EU Regulation on the Right to Strike</i>, in <i>Common Market Law Review</i>, 2013 (1), p. 115 s.</p> <p>- M Goldoni, 'The Early Warning System and the Monti II Regulation: The Case for a Political Interpretation' (2014) 10 <i>European Constitutional Law Review</i>, p. 90 s.</p> <p>- D. Jancic, 'The Game of Cards: National Parliaments in the EU and the Future of the Early Warning Mechanism and the Political Dialogue', <i>Common Market Law Review</i> Vol. 52, No. 4, 2015, pp. 939-976</p>
Class 5	<p><b>Four visions of National Parliaments in the European Union</b></p> <p>- I Cooper, 'A “Virtual Third Chamber” for the European Union? National Parliaments after the Treaty of Lisbon' (2012) 35 <i>West European Politics</i> 441</p> <p>- B. Crum and J. E. Fossum, 'The Multilevel Parliamentary Field: a framework for theorizing representative democracy in the EU', (2009) 1</p>

	<p><i>European Political Science Review</i>, p. 249 s.</p> <ul style="list-style-type: none"> <li>- A Herranz Surálles, 'The EU's Multilevel Parliamentary (Battle)Field: Explaining Inter-parliamentary Cooperation and Conflict in the Area of Foreign and Security Policy' (2014) 37 <i>West European Politics</i> p. 957 s.</li> <li>- N. Lupo-C. Fasone (eds), <i>Interparliamentary Cooperation in the Composite European Constitution</i>, Hart Publishing, Oxford, 2016 (only Introduction, pp. 1-19)</li> </ul>
Class 6	<p><b>The Euro-national parliamentary system: the confidence relationship as a common feature of EU and its Member States?</b></p> <ul style="list-style-type: none"> <li>- M. Goldoni, 'The Representativeness of EU Law-Making: Lessons from the Spitzenkandidaten Experiment', in C. Fasone, D. Fromage, Z. Lefkofridi, <i>Parliaments, Public Opinion and Parliamentary Elections in Europe</i>, Max Weber Working Paper, 2015, n. 18, EUI, Firenze.</li> <li>- N. Lupo-C. Fasone (eds), <i>Interparliamentary Cooperation in the Composite European Constitution</i>, Hart Publishing, Oxford, 2016 (only Conclusion, pp. 345-360)</li> </ul>
Class 7	<p><b>Parliamentary accountability of the EU "fragmented Executive": the National Parliaments' function of oversight and political direction</b></p> <ul style="list-style-type: none"> <li>- E. Griglio and N. Lupo, 'Parliamentary Democracy and the Eurozone Crisis', (2012) 1 <i>Law and Economics Yearly Review</i>, p. 314 s.</li> <li>- B. Crum and D. Curtin, 'The Challenge of Making European Union Executive Power Accountable', in S Piattoni (ed), <i>The European Union. Democratic APinciples and Institutional Architectures in Times of Crisis</i> (Oxford, OUP, 2015), p. 63 s.</li> </ul>
Class 8	<p><b>Two Euro-national procedures: the « political dialogue » and the « European semester »</b></p> <ul style="list-style-type: none"> <li>- D. Jancic, 'The Barroso Initiative: Window Dressing or Democracy Boost?', (2012) 8 <i>Utrecht Law Review</i>, p. 78 s.</li> <li>- C. Fasone, D. Fromage, From Veto Players to Agenda-Setters? National Parliaments and Their 'Green Card' to the European Commission, (2016) 2 <i>Maastricht Journal of European and Comparative Law</i>, p. 294-316.</li> <li>- K. Armstrong, <i>The New Governance of EU Fiscal Discipline</i>, Jean Monnet Working Paper, n. 29, 2013, NYU, New York.</li> </ul>

Reference Books (for consultation):

- L. Besselink et al (eds), *Constitutional Law of the EU Member States*, Kluwer, The Hague, 2014.
- S. Bulmer, C. Lequesne (eds), *The Member States of the European Union*, edited by II ed., OUP, Oxford, 2012
- C. Heffler et al. (eds), *Palgrave Handbook of National parliaments and the European Union* (Palgrave Macmillan, London, 2015)
- W. Wessels and O. Rozenberg (eds), *Democratic Control in the Member States of the European Council and the Euro zone summits* (Brussels, European Parliament, January 2013), available at <http://www.europarl.europa.eu/committees/en/studiesdownload.html?languageDocument=EN&file=90910>
- M. Goldoni and A. Jonsson Cornell (eds), *National and Regional Parliaments in the EU-Legislative Procedure Post-Lisbon. The Impact of the Early Warning Mechanism* (Hart, Oxford, 2017)
- D. Jancic (ed), *National Parliaments after the Lisbon Treaty and the Euro Crisis. Resilience or Resignation?* (OUP, Oxford, 2017)